

FROM (DEPT/ DIVISION): County Counsel

SUBJECT: Letter of Support

<p>Background:</p> <p>The Board has been requested to submit a letter of support for the Soil & Water Conservation District application for an OWEB grant. The grant would be for the collaboration of some of the water control district in outreach and education initiatives.</p>	<p>Requested Action:</p> <p>Approve Letter of Support and authorize Chair to sign</p>
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ATTACHMENTS: Proposed Letter; Application

*****For Internal Use Only*****

Checkoffs:

- () Dept. Heard (copy)
- () Human Resources (copy)
- () Fiscal
- (X) Legal (copy)
- () (Other - List:)

To be notified of Meeting:

Needed at Meeting:

Scheduled for meeting on: July 16, 2025

Action taken:

Follow-up:



Board of Commissioners

216 S. E. 4th Street
Pendleton, OR 97801
541-278-6204

Daniel N. Dorran
541-278-6201

John M. Shafer
541-278-6203

Celinda A. Timmons
541-278-6202

July 16, 2025

Oregon Watershed Enhancement Board
775 Summer Street NE #360
Salem, OR 97301

RE: Water Control District Collaborative Engagement Project
Letter of Support

Dear Members of the Board:

On behalf of Umatilla County Board of Commissioners, we are writing to express our support for the Water Control District Collaborative Engagement project submitted by the Umatilla County Soil and Water Conservation District. This project is unique in seeking to bridge the related concerns of habitat protection for fish with property protection within Umatilla County water control district jurisdictions.

All of these river reaches were heavily impacted by flooding in recent years, and there is a significant need to synthesize fish habitat and flood protection in multi-benefit solutions. Through outreach and education events, the Soil and Water Conservation District will work with landowners to shift this perception by emphasizing the multiple benefits of restoration and related projects.

If this project is funded, we will be eager to support Umatilla SWCD in this important work. Thank you for your time and consideration of this application.

Sincerely yours,

Celinda A. Timmons
Chair, Board of Commissioners

CAT:bt

Application Name: Water Control District Collaborative Engagement

By: Umatilla SWCD

Offering Type: Open Solicitation Engagement

Application Type: Engagement_v2

OWEB Region: Mid Columbia

County: Umatilla

Coordinates: 45.6741468615619,-118.79021770603

Applicant:

Kyle Waggoner
1 SW Nye Ave. Ste. 130
Pendleton OR 97801-3072
541-278-8049 x 138
kyle.waggoner@umatillaswcd.org

Payee:

Kyle Waggoner
1 SW Nye Ave Ste 130
Pendleton OR 97801
541-278-8049 x 138
kyle.waggoner@umatillaswcd.org

Project Manager:

Kyle Waggoner
1 SW Nye Ave Suite 130
Pendleton OR 97801
(541) 278-8049 Ext.138
kyle.waggoner@umatillaswcd.org

Budget Summary:

OWEB Amount Requested: \$41,534
Total Project Amount: \$49,084

Administrative Information

Abstract

Provide an abstract statement for the project. Include the following information: 1) Identify the project location; 2) Briefly state the project need; 3) Describe the proposed work; 4) Identify project partners.

The project is located across Umatilla County, Oregon, within each of the four Water Control District jurisdictions; Lower McKay Creek Water Control District, Lower Umatilla River Zone 2 Water Control District, Birch Creek Water Control District, and Milton-Freewater Water Control District.

In April of 2025, these four water control districts began forming the Water Control District Collaborative under the Soil and Water Conservation District's guidance. The Collaborative seeks to pool all of the districts' resources towards common goals. One of the top priorities for the Collaborative's first year is to energize their constituents and boards by providing outreach, trainings, and general education.

This project proposes to fund the outreach and education initiative within each of the water control district's jurisdiction, with project management and staff capacity provided by the Umatilla Soil and Water Conservation District. Goals include:

- 1) Creating a website for all of the water control districts, with separate pages where each district can post updates and info for their constituents;
- 2) Host trainings for boards and citizens on multi-benefit approaches that go beyond "not harming fish" but also increase habitat (including developing a cost-benefit tool);
- 3) Make each water control district's annual meeting a large, catered outreach event highlighting the Collaborative and future plans;
- 4) Host Permit Workshop days featuring permitting agencies to help educate board members and constituents of the ecological requirements for any bank stabilization project;
- 5) Distribute and train landowners in "Umatilla County Bank Restoration and River Resiliency Guidebook" (2024) as a baseline for permitting and ecological compliance.

Project partners include each of the four water control districts, Umatilla SWCD, Umatilla County, the Cities of Pendleton, Echo, Milton-Freewater, and Pilot Rock, and ACOE and DSL.

Location Information

Current Location:

See the Coordinates on the first page

What is the ownership of the project site(s)?

Public land (any lands owned by the Federal government, the State of Oregon, a city, county, district or municipal or public corporation in Oregon)

- Tribal lands (any lands owned/managed by a Tribal government)*
- Private (land owned by non-governmental entities)*
- Not applicable to this project*
- This grant will take place in more than one county.*

Permits

Other than the land-use form, do you need a permit, license or other regulatory approval of any of the proposed project activities?

- Yes
- No

Racial and Ethnic Impact Statement

Racial and Ethnic Impact Statement

- The proposed grant project policies or programs could have a disproportionate or unique POSITIVE impact on the following minority persons. (indicate all that apply)
- The proposed grant project policies or programs could have a disproportionate or unique NEGATIVE impact on the following minority persons. (indicate all that apply)
- The proposed grant project policies or programs WILL HAVE NO disproportionate or unique impact on minority persons.

Insurance Information

If applicable, select all the activities that are part of your project - These require a risk assessment tool unless otherwise noted (check all that apply).

- Working with hazardous materials (not including materials used in the normal operation of equipment such as hydraulic fluid)*
- Earth moving work around the footprint of a drinking water well*
- Removal or alteration of structures that hold back water on land or instream including dams, levees, dikes, tidegates and other water control devices (this does not include temporary diversion dams used solely to divert water for irrigation)*
- Applicant's staff or volunteers are working with kids related to this project (DAS Risk assessment tool not required, additional insurance is required)*
- Applicant's staff are applying herbicides or pesticides (DAS Risk assessment tool not required, additional insurance is required)*

✓ *Insurance not applicable to this project*

Additional Information

This project affects Sage-Grouse.

Problem Statement

Project Description

Describe the environmental stressors or limiting factors, including climate impacts, affecting watershed function(s) this project will address.

Historically, the floodplains and rivers in Umatilla County have been heavily managed and developed. Every water control district jurisdiction had dredging of the river occur, resulting in the ability to develop the floodplain further than would normally have occurred (due to flood risk). All of the river channels are heavily incised and floodplains are disconnected in the jurisdiction, increasing flood risk and causing the "fire house" effect with little to no sinuosity in the systems. Additionally, every river (Umatilla, Birch, Walla Walla, and McKay) is listed for temperature in the 303 (d) list.

In the current climate pattern, we are getting our winter precipitation later in the season and in the form of rain instead of the traditional snowpack. This has led to continued increased flood risk, since all of the water comes at once, leading to higher than normal flows in short periods.

Fish habitat has been sorely degraded due to the above conditions, in no small part due to lack of education and awareness.

What are the social, political, geographic, or financial challenges to future restoration or acquisition project(s) that make engagement necessary?

The nature of outreach and education campaigns in four separate watersheds requires intensive coordination for any future successful restoration project. Additionally, most constituents don't know where their water control district taxes go and how they could be used to benefit the community they live in. Without this knowledge, community support for future restoration projects would be slim at best. By laying the groundwork and engaging the constituents, expectations for future restoration projects will increase. Additionally, a more informed public will lead to less habitat impacts as folks learn and understand how certain actions along the river can hurt fish.

Describe the target geography(ies) and audience(s), including local communities disproportionately impacted by climate change, and how their engagement will lead to future restoration or acquisition project(s).

All citizens that live alongside Umatilla County rivers are impacted by climate change, due to the change in the precipitation pattern. Hardest hit communities are those that live within water control district boundaries since they live in a highly developed floodplain that is the recipient to the worse of the later high flows we have experienced. These communities need to be engaged as future restoration work would be for their benefit and would need their buy-in.

Project History

Continuation/Phased - Are you requesting funds to continue work on projects previously funded by OWEB?

- Yes
- No

Resubmit - Have you submitted an OWEB application for this project before that was not awarded?

- Yes
- No

Plans

What federal, state, or local assessment, basin plan, recovery plan, or watershed action plan(s) informed your project selection?

McKay Creek Basin Study (City of Pendleton, 2022)
Umatilla Watershed Oregon Department of Agriculture Water Quality Management Plan
Walla Walla Oregon Department of Agriculture Water Quality Management Plan
Umatilla River Assessment and Action Plan (CTUIR 2025)
Birch Creek Assessment (2016)

Describe how the proposed project will lead to the implementation of specific action(s) for an explicit geography in the listed plan(s).

The outreach and education imitative will educate folks on:

- Fish habitat requirements and beyond
- Best practices for stabilization projects that actually enhance fish habitat
- Increased floodplain reconnection and riparian areas

All of these will address future projects that will improve temperature and cold water refugia. which all listed plans list as a limiting factor for the reaches within the water control districts jurisdictions.

Proposed Solution

Choose one or more of the eligible project type(s) listed below that this Engagement project addresses.

- Acquiring, from willing owners, interests in land or water that will protect or restore native fish or wildlife habitats.*
- Projects to protect or restore native fish or wildlife habitat.*
- Projects to protect or restore natural watershed or ecosystems functions in order to improve water quality or streamflow.*
- Projects to engage in resource assessment and planning projects that result in an eligible restoration or acquisition project.*

Goals and Actions

What is the goal of the Engagement?

The Water Control District Collaborative seeks to revitalize their constituents, educate and inform partners and landowners, and pave the way for future restoration projects in each watershed.

List specific and measurable actions planned to achieve the goal. For each action, describe how that action will be implemented.

Action #1

List a specific quantifiable action to achieve your goal.

1) Create a website for all of the water control districts, with separate pages where each district can post updates and habitat education information for their constituents

Describe how the action will be implemented.

Umatilla SWCD will work on behalf of the Collaborative to contract a website company to create a countywide water control district website. The website will be maintained for the near future by Umatilla SWCD through the Water Control District Collaborative IGA (attached).

How will success be determined?

Creation of the website and an IGA adoption by the Collaborative for maintenance and roles and responsibilities will be the mark of success.

Action #2

List a specific quantifiable action to achieve your goal.

2) Host trainings for boards and citizens on multi-benefit approaches that go beyond "not harming fish" but also increase habitat. Each district within the collaborative will host an education and outreach

campaign that will target multi-benefit approaches that increase habitat while protecting property. Additionally, Umatilla SWCD will hire a consultant to help develop a cost-benefit tool showing that oftentimes, letting the river have more space is more cost effective than constraining it.

Describe how the action will be implemented.

The Umatilla SWCD and Water Control District Collaborative will develop all outreach materials and strategies within each water control district jurisdiction to ensure compliance with CTUIR River Vision values. Additionally, Umatilla SWCD will work with a consultant to develop an online web tool that will allow landowners to analyze cost-benefits of letting the river have space vs. containment.

How will success be determined?

Four meetings held with at least 10 attendees per meeting for a total of 40 attendees. Additionally, the online cost-benefit tool will be published and distributed with the goal of 20 separate landowner uses within the life of the grant.

Action #3

List a specific quantifiable action to achieve your goal.

3) Make each water control district's annual meeting a large, catered outreach event highlighting the Collaborative and future plans.

Describe how the action will be implemented.

The Umatilla SWCD will help organize each water control district's annual meeting to be a neighborhood outreach event with food and guest speakers.

How will success be determined?

The goal of the annual meeting will be a revitalization of the constituents for the water control districts. In addition, the Collaborative will be able to showcase each district's roadmap to putting restoration work on the ground.

Action #4

List a specific quantifiable action to achieve your goal.

4) Host Permit Workshop days featuring permitting agencies to help educate board members and constituents.

Describe how the action will be implemented.

Working with Department of State Lands and Army Corps of Engineers, the District will help the collaborative host "Permit Workshop Days" that will allow for a direct line of communication and guidance for folks who want to submit a permit for their property within water control district jurisdiction.

How will success be determined?

A total of 30 attendees for the DSL and ACOE presentations.

Action #5

List a specific quantifiable action to achieve your goal.

5) Distribute and train landowners in "Umatilla County Bank Restoration and River Resiliency Guidebook" (2024) as a baseline for permitting and ecological compliance.

Describe how the action will be implemented.

At outreach events and annual meetings, the Guidebook will be highlighted and distributed to attendees.

How will success be determined?

100 copies of the Guidebook distributed

Project Work Plan

For each project action identified above, provide the responsible entity overseeing implementation, their specific role, related qualifications/experience to oversee that action, and when the action will start and end.

Actions	Responsible Entity (organization)	Role in Implementing Project	Qualifications	Start Date	End Date
1) Create a website for all of the water control districts, with separate pages where each district can post updates and info for their constituents	Umatilla SWCD and the Water Control District Collaborative	Project Manager		1/2026	5/2026
2) Host trainings for boards and citizens on multi-benefit approaches that go beyond "not harming" fish and develop BCA Tool that showcases process-based restoration as the habitat AND economic choice	Umatilla SWCD	Project Manager		6/2026	12/2026

<p>3) Make each water control district's annual meeting a large, catered outreach event highlighting the Collaborative and future plans.</p>	<p>Umatilla SWCD and Water Control District Collaborative</p>	<p>Project Manager</p>		<p>6/2026</p>	<p>2/2027</p>
<p>4) Host Permit Workshop days featuring permitting agencies to help educate board members and constituents.</p>	<p>Umatilla SWCD, DSL, and ACOE</p>	<p>Project Manager and Partners</p>		<p>6/2026</p>	<p>4/2027</p>
<p>5) Distribute and train landowners in "Umatilla County Bank Restoration and River Resiliency Guidebook" (2024) as a baseline for permitting and ecological compliance.</p>	<p>Umatilla SWCD</p>	<p>Project Manager</p>		<p>5/2026</p>	<p>3/2027</p>

Wrap-Up

Benefits

What future restoration or acquisition project(s) is expected to result from the Engagement, and what are the anticipated watershed and/or habitat benefit(s), including climate adaptation and resilience, of the future project(s)?

This project seeks to lay the groundwork for many restoration projects, as outlined below:

- Lower McKay Creek Multi-Benefit Floodplain Reconnection Project
- City of Echo FEMA Hazard Grant Mitigation Project Implementation
- Walla Walla GI Study Action Plan
- Birch Creek Miracle Mile Floodplain Reconnection Project

All of these projects will greatly enhance fish habitat by giving the river more room to move, reconnecting the floodplain from 15-foot head cuts, and riparian plantings and revegetation

Will this project benefit salmon or steelhead?

- Yes
- No

Budget

Item	Unit Type	Unit Number	Unit Cost	OWEB Funds	External Cash	External In-Kind	Total Costs
Salaries, Wages and Benefits							
Kyle Waggoner - Project Manager	Hours	120	\$47.98	\$5,758	\$0	\$0	\$5,758
Control District Collaborative Board Volunteer Time	Hours	240	\$30.00	\$0	\$0	\$7,200	\$7,200
Category Sub-total				\$5,758	\$0	\$7,200	\$12,958
Contracted Services							
Cost-Benefit Tool Development and Website Hosting	Each	1	\$10,000.00	\$10,000	\$0	\$0	\$10,000
Category Sub-total				\$10,000	\$0	\$0	\$10,000
Travel and Training							
Travel - Umatilla SWCD	Miles	500	\$0.70	\$0	\$0	\$350	\$350
Category Sub-total				\$0	\$0	\$350	\$350
Materials and Supplies							
Annual Meetings Caterings and Venue, Advertisement	Each	4	\$3,000.00	\$12,000	\$0	\$0	\$12,000
Water Control District Outreach Materials and Mailings	Each	1000	\$5.00	\$5,000	\$0	\$0	\$5,000
Category Sub-total				\$17,000	\$0	\$0	\$17,000
Equipment							
			\$0	\$0	\$0	\$0	\$0
Category Sub-total				\$0	\$0	\$0	\$0
Other							
Website Creation and Hosting	Each	1	\$5,000.00	\$5,000	\$0	\$0	\$5,000
Category Sub-total				\$5,000	\$0	\$0	\$5,000

* = OWEB funds excluded from indirect.

Modified Total Direct Cost Amounts				\$37,758	\$0	\$7,550	\$45,308
Indirect Costs							
Federally Accepted de minimis Indirect Cost Rate	10%			\$3,776	\$0		\$3,776
Post Grant							
Total				\$41,534	\$0	\$7,550	\$49,084

Provide context and justification for how your budget was developed. Explain how project costs and/or rates were determined.

Venues and catering rates determined utilizing last Umatilla SWCD Annual Meeting costs

Printed materials costs developed using local printing office fee schedule

Salaries developed utilizing adopted FY 25-26 budget.

Cost-benefit tool was developed by examining "storyboard" project costs from other projects.

Does the budget identify a contingency amount for specific line item(s) within the Contracted Services and/or Material and Supplies budget category?

Yes

No

Funding and Match

Fund Sources and Amounts

Organization Type	Name	Source Note	Contribution Type	Amount	Description	Status
Local	Umatilla County Soil and Water Conservation District	Umatilla SWCD	In-Kind - Materials	\$350	Mileage	Secured
Local	Water Control District Collaborative		In-Kind - Labor	\$7,200	Volunteer hours working on objectives in this grant	Pending
Fund Source Cash Total		\$0	Fund Source In-Kind Total		\$7,550	

Match

Contribution Source-Type: Description	Amount
Umatilla County Soil and Water Conservation District-In-Kind - Materials: Mileage	\$350
Water Control District Collaborative-In-Kind - Labor: Volunteer hours working on objectives in this grant	\$7,200
Match Total	\$7,550

Do match funding sources have any restrictions on how funds are used, timelines or other limitations that would impact the portion of the project proposed for OWEB funding?

- Yes
- No

Do you need state OWEB dollars (not Federal) to match the requirements of any other federal funding you will be using to complete this project?

- Yes
- No

Does the non-OWEB cash funding include Pacific Coast Salmon Recovery Funds?

Yes

No

Permit Page

If applicant is successful, the permit and license information provided will be imported into the final grant agreement. It is the applicant's responsibility to verify and update which permits, licenses, and General Authorizations are required for the Project at the time of execution of the agreement and on an ongoing basis.

No Permits have been identified for this application.

Uploads

Map : [UmatillaCountyEastCoWaterDistricts.pdf](#) - Milton-Freewater Water Control District Map

Map : [UmatillaCountyCentralCoWaterDistricts.pdf](#) - McKay Creek and Birch Creek Water Control District Map

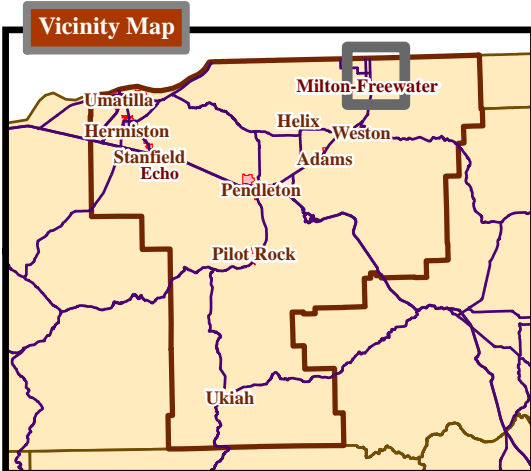
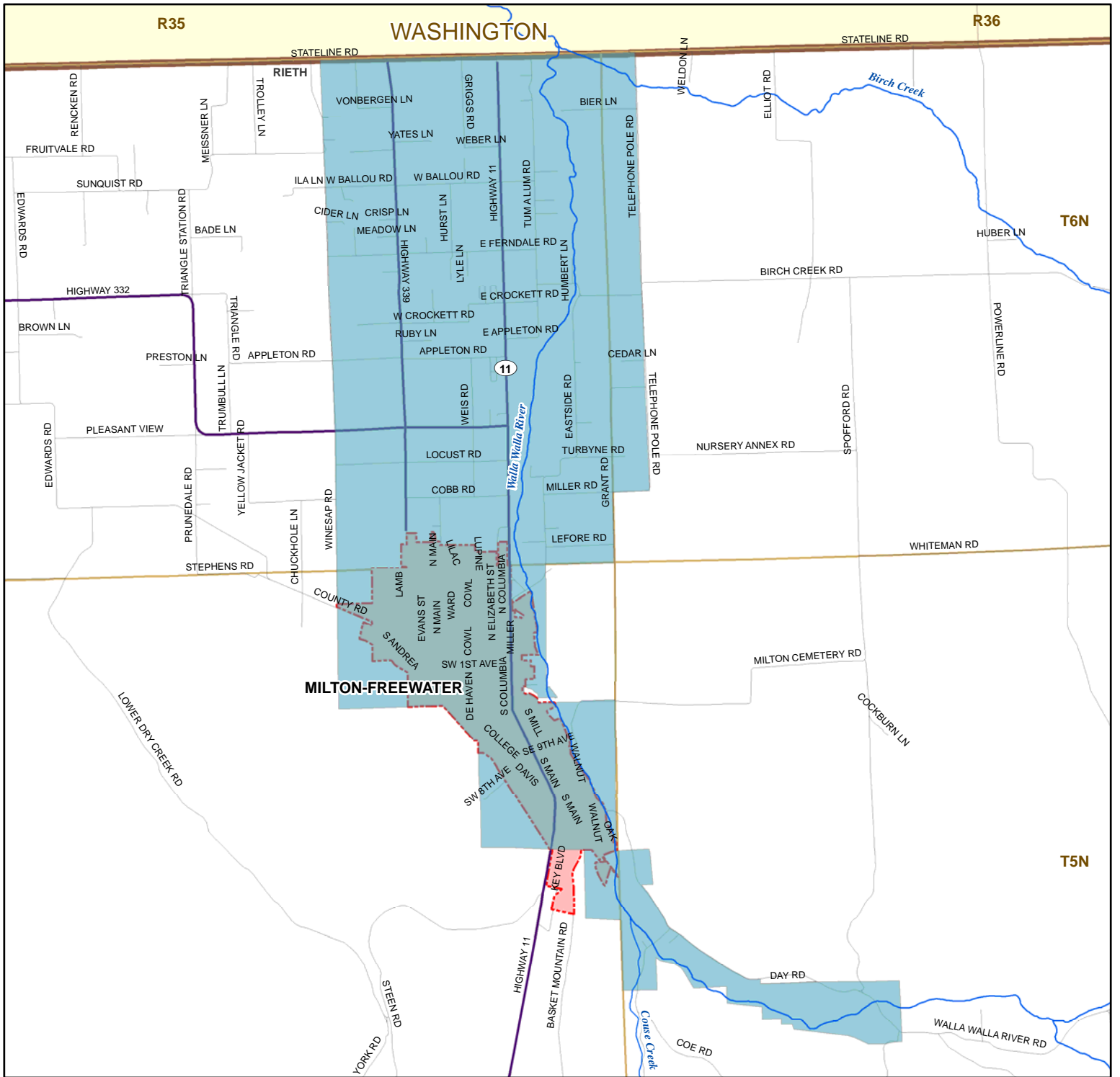
Map : [UmatillaCountyWestCoWaterDistricts.pdf](#) - Umatilla River Zone 2 Water Control District Map

Secured Match Forms : [Match-Form \(7\).docx \(1\).pdf](#) - Secured Match

Other : [INTERGOVERNMENTAL AGREEMENT - Flood Control Services SignedMilton.pdf](#) - Water Control District Collaborative IGA

Other : [Umatilla County SWCD WCD Role Proposal.pdf](#) - Water Control District Collaborative SWCD Proposal

Letters : [WWBWC Letter of Support for Umatilla SWCD07152025.pdf](#) - Walla Walla Watershed Council Letter of Support

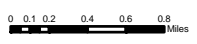


Umatilla County, Oregon

East County Water Districts

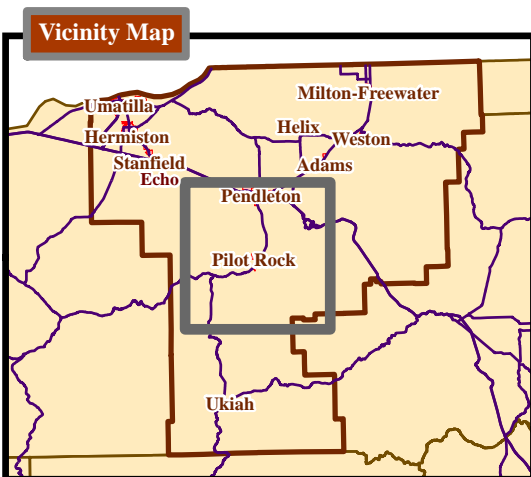
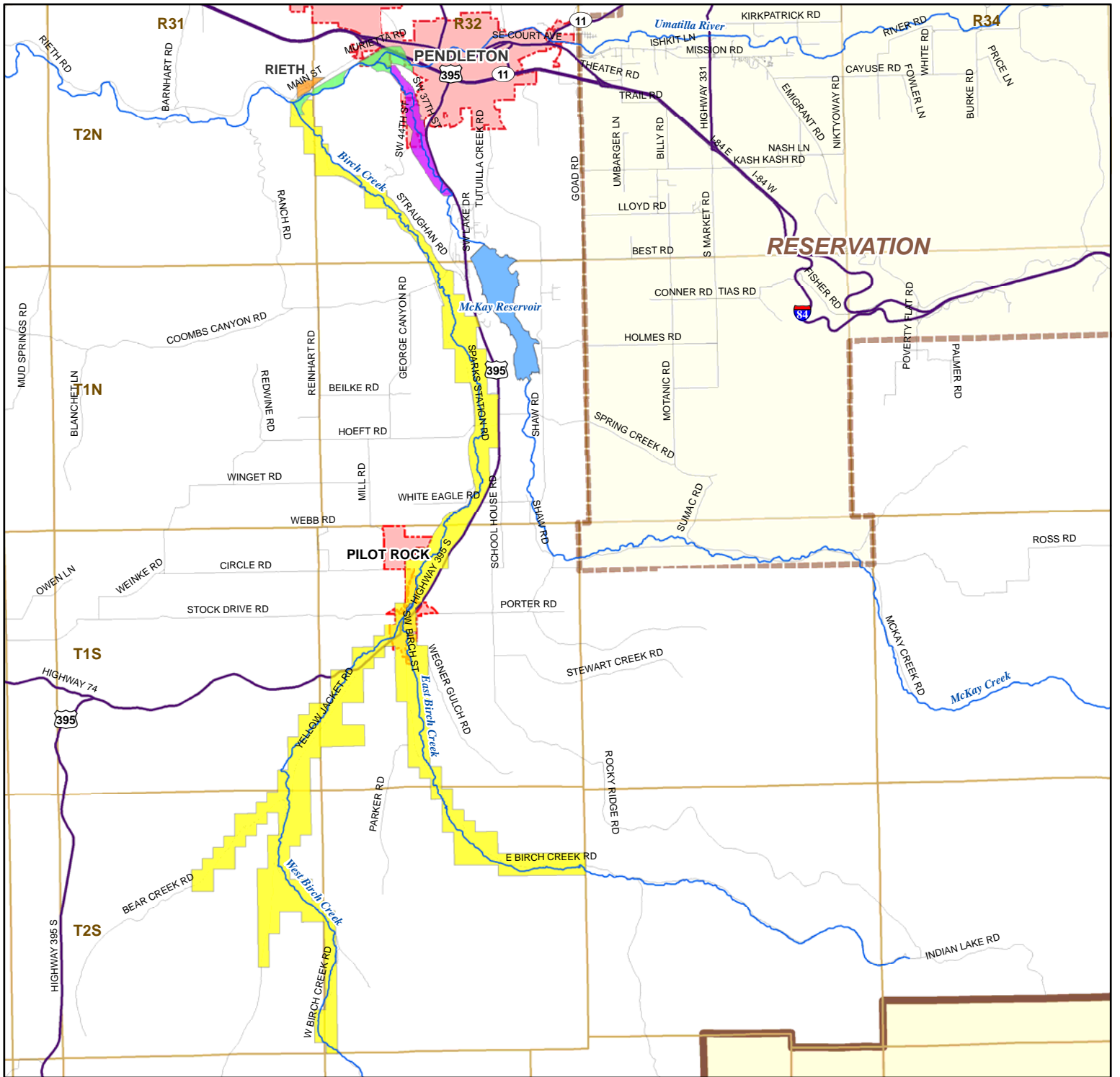
Legend

- City Limits
- Rieth Water Supply District
- Birch Creek Water Control District
- Lower McKay Creek Water Control District
- Milton-Freewater Water Control District
- Umatilla River Water Control District No. 1
- Umatilla River Water Control District No. 2



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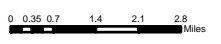


Umatilla County, Oregon

Central County Water Districts

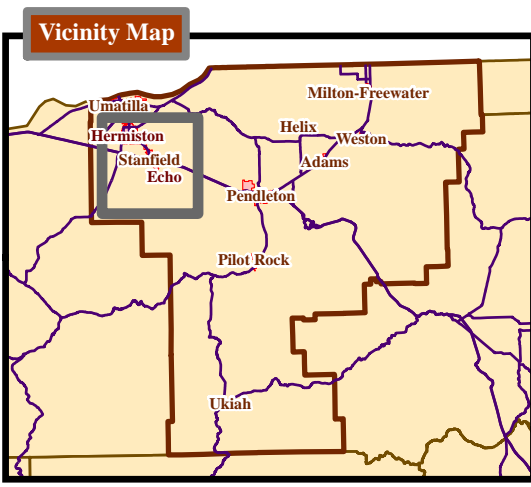
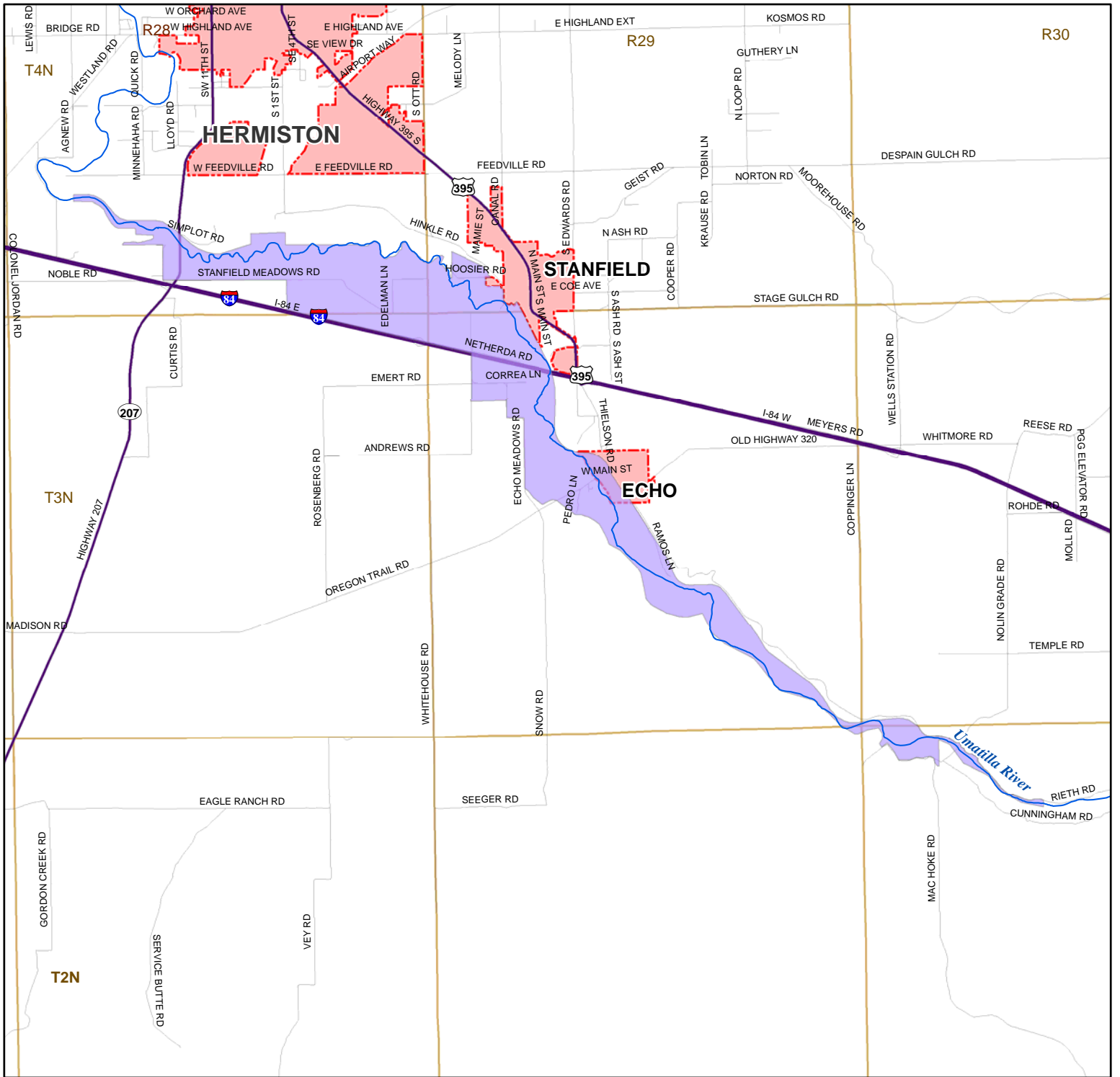
Legend

- City Limits
- Reservation
- Rieth Water Supply District
- Birch Creek Water Control District
- Lower McKay Creek Water Control District
- Milton-Freewater Water Control District
- Umatilla River Water Control District No. 1
- Umatilla River Water Control District No. 2



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Umatilla County, Oregon

West County Water Districts

Legend

- City Limits
- Rieth Water Supply District
- Birch Creek Water Control District
- Lower McKay Creek Water Control District
- Milton-Freewater Water Control District
- Umatilla River Water Control District No. 1
- Umatilla River Water Control District No. 2



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Match Funding Form

Document the match funding shown on the budget page of your grant application.

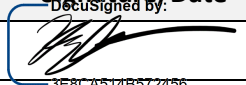
OWEB accepts all non-OWEB funds as match. An applicant may NOT use another OWEB grant to match an OWEB grant; this includes ODA Weed Board projects because they are funded through OWEB grants. However, an applicant who benefits from a pass-through OWEB agreement with another state agency, by receiving either staff expertise or a grant from that state agency, may use those benefits as match for an OWEB grant. (Example: A grantee **MAY** use as match the effort provided by ODFW restoration biologists because OWEB funding for those positions is the result of a pass-through agreement).

Match requirements will be announced for each grant offering when the solicitation opens. On this form, you do not necessarily need to show authorized signatures (“secured match”), but the more match that is secured, the stronger the application. Identify the type of match (cash or in-kind), the status of the match (secured or pending), and either a dollar amount or a dollar value (based on local market rates) of the in-kind contribution.

If you have questions about whether your proposed match is eligible or not, see Allowable Match document in OGMS <https://apps.wrd.state.or.us/apps/oweb/fiscal/nologin.aspx> under Technical Assistance application or contact your local OWEB regional program representative (contact information available in the instructions to this application).

Project Name: Water Control District Collaborative Engagement

Applicant: Umatilla County SWCD


Match Funding Source	Type	Status*	Dollar Value	Match Funding Source Signature/Date*
Umatilla County SWCD	In-kind	Secured	350	 <small>Decusigned by: 3E8CA514B572456...</small>
Water Control District Collaborative (Comprised of McKay, Birch, Lower Umatilla, and Milton-Freewater WCDs)	In-kind	Pending	7200	
	(Select)	(Select)		
	(Select)	(Select)		
	(Select)	(Select)		
	(Select)	(Select)		
	(Select)	(Select)		

*** IMPORTANT:** If you selected “secured” in the Status column for any match funding source, you must provide either the signature of an authorized representative of the match source in the Match Funding Source Signature/Date column, or attach a letter of support from the match funding source that specifically mentions the dollar amount you show in the Dollar Value column.

INTERGOVERNMENTAL AGREEMENT

Flood Control Coordination Services

This intergovernmental agreement (“IGA”) is entered into by and among the Umatilla County Soil and Water Conservation District (“UCSWCD”) and the following Water Control Districts (“the Districts”) in Umatilla County (collectively, “the Parties”):

- _____ Lower McKay Creek Water Control District _____ Water Control District
- _____ Umatilla Water Control District #2 _____ Water Control District
- _____ Birch Creek Water Control District _____ Water Control District
-  _____ Milton-Freewater Water Control District _____ Water Control District

Authority. The Parties are units of local government in Oregon which are authorized to engage in water control activities under ORS chapters 568 and 553, respectively. This IGA is entered into pursuant to Oregon Revised Statutes (“ORS”) 190.010.

Purpose. The Parties intend by this IGA to establish terms and conditions for collaboration in flood management and control efforts (“the Services”) on behalf of the emerging Umatilla County Water Control District Collaborative (“the Collaborative”), which is comprised of the water control districts named herein.

Term. This IGA shall be effective upon signing by all Parties and shall be of perpetual duration unless and until terminated as provided herein.

Responsibilities of the Parties. The Parties’ respective responsibilities for performing the Services are as follows:

UCSWCD: In carrying out the Services, UCSWCD will:

- Provide an average of twenty (20) hours of UCSWCD staff time each month to perform the tasks described in this section.
- Coordinate with the Districts comprising the Collaborative on flood-control efforts in Umatilla County;
- Act as a single point of contact for such efforts among members of the Collaborative;
- Provide technical assistance with project proposals and grant proposals relating to the Services;
- Facilitate meetings, provide administrative support (e.g., meeting notices, agendas, minutes, etc.), and administer grants received to support the Services;
- Provide written guidance and technical assistance on tactics and strategies for restoring flood damage and lessening high water effects;

- Using drone technology and other methodologies as appropriate, identify and monitor active events within each District and provide written reports to each District to inform future strategies;
- Provide guidance on obtaining necessary permits, including connecting Districts with appropriate regulatory authorities;
- Invoice each participating District on a quarterly basis for that District’s share of the costs and expenses associated with the Services.

The Districts: In consideration for Services provided, the Districts will:

- Work collaboratively with UCSWCD to jointly and separately accomplish the goals and objectives of this IGA;
- Employ, manage, supervise, and compensate any District employee(s) responsible for providing Services pursuant to this IGA;
- Pay to UCSWCD a total of \$15,000 year as further described in Attachment A to this IGA. Such compensation amount shall be apportioned equally among each participating District.

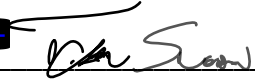
Indemnification. Subject to the protections and limitations of the Oregon Constitution and the Oregon Tort Claims Act, each party hereto shall indemnify the other parties for claims, including third-party claims, arising out of the indemnifying party’s intentional or negligent acts or omissions in the performance its duties and obligations under this IGA.

Termination. Any party may terminate its participation in this IGA by providing sixty (60) days’ written notice to the other parties of its desire to terminate. Each party shall remain liable for its respective duties and obligations under this IGA, up to and including the effective termination date.

IT IS HEREBY AGREED:

Milton Freewater WATER CONTROL DISTRICT

UMATILLA SOIL AND WATER
CONSERVATION DISTRICT

Tamara Sloan 
Board Chair

Signed by:
Colin C. Herphill
Board Chair

January 27, 2025
Date

2/12/2025
Date

Attachment A

Costs



UMATILLA COUNTY SWCD ASSISTANCE TO UMATILLA WATER CONTROL DISTRICT PROPOSAL

For the Water Control Districts of Umatilla County

OVERVIEW

The Umatilla County Soil and Water Conservation District recognizes the need for a unified approach for water control districts in Umatilla County to foment greater collaboration and effectiveness for each district, which would allow a synthesis of approaches and resources, ensuring each water control district benefits from the progress of the others. The "Water Control District Collaboration Lead" will provide support to Umatilla County water control districts through both proactive and reactive duties to flood events.

Recognized Needs

- Need #1: A single point of contact (POC) and representative for all water control districts in Umatilla County
- Need #2: A developed systematic approach to tackling the challenges that individual districts face that can be copied and applied from one watershed and one flood event to another
- Need #3: Immediate onsite documentation of active flooding events for reference and records for future projects
- Need #4: An organization that can facilitate countywide water control district activities by scheduling meetings, preparing agendas, and taking minutes
- Need #5: A consultant that guides and acts as a resource for funding projects proposed by multiple districts
- Need #6: A consultant that guides and acts as a resource for funding projects proposed by individual districts
- Need #7: An organization that continually works proactively on flooding projects and solutions even in years with no events
- Need #8: An organization that can act as a point of contact (POC) for all water control district constituents in the county for permitting and bank stabilization questions, providing staff time to connect them with resources and the regulatory authorities that control permitting

PROPOSAL

Background and Rationale

The Umatilla County Soil and Water Conservation District ('SWCD' or 'District') lends itself well to fulfill the needs expressed by the water control districts of Umatilla County. A non-regulatory, natural resource and conservation-focused entity, the SWCD's mission statement is: "To conserve, protect, and develop natural resources for the environmental and economic benefit of Umatilla County." The recognized needs align with the SWCD's mission



statement, and our jurisdictional boundaries follow the county border, which makes it possible for the District to step quickly into any countywide role, such as the one outlined in this document.

The District is directly managed by an elected Board of Directors who own or manage agriculture land within the borders of Umatilla County, benefitting this initiative by providing local control. The SWCD has been working on flooding issues within the county for over seven years, developing needed experience and relationships with local officials, regulatory personnel, and landowners who have experienced repeated events. All of these points set the District up for success in a Umatilla County Flood Coordinator role.

To summarize, the District would be a good fit for this role due to our:

- Alignment with mission
- Non-regulatory status
- Jurisdictional authority
- Local control
- Experience in the flooding arena

Project Deliverables

Following is a complete list of all project deliverables:

Deliverable	Description
Act as a single point of contact and representative for water control districts	The District will participate in all flooding groups and will keep up to date on all proposed projects and opportunities to be able to share updates and successes with the collaborative towards both long and short term solutions.
A document detailing a systematic approach that can be tweaked at the local control district level	The District will develop, publish, and distribute a living document that will provide a starting point for water control districts to begin formulating tactics and strategies to restore flood damage and perform maintenance to lessen high water effects, utilizing lessons learned and ongoing project successes.
Onsite documentation of active events	The District will work with County Emergency Management to document active events. The District will craft reports and utilize drone technology where appropriate, providing After-Action Report assistance (AAR) to the collaborative. District will also act as an archive for flood events for future project utilization.
Facilitation and leadership of countywide collaborative and initiatives	The District will take the lead in guiding the countywide collaborative toward its goals and objectives. The District will guide the group by scheduling meetings, preparing agendas, and taking minutes along with providing technical support where appropriate. Additionally, the District will step into the lead coordinating role for any individual control district, if requested.
Technical assistance for proposals	The District will provide technical assistance with flooding project proposals, acting as a consultant and/or grant-writer to help an individual district or the collaborative as a whole to develop an application that fits their needs and goals.



Proactive technical activity	The District will continue to work as the lead of the collaborative even in a non-event year, focusing on analyzing stream weaknesses and developing ideas and solutions to address them before an event occurs to reduce damage.
Permitting point of contact	The District will assist control district constituents by sharing resources and connecting the applicant to the regulatory authorities and processes so that the applicant can build a successful permit.

EXPECTED RESULTS

We expect our proposed solution to provide the following results:

Financial Benefits

- Result #1: Cost-sharing and match will be much easier to acquire when all control districts in the county use the others as a resource
- Result #2: A unified approach can bring in major dollars for multi-watershed projects

Technical Benefits

- Result #1: Better information sharing will lead to more individual successes countywide
- Result #2: The document detailing various success and approaches will provide major uplift to individual districts that will enable them to get down the path towards a solution faster
- Result #3: Active event documentation will lead to more comprehensive solutions

COSTS

The following pricing details the cost of the services outlined in this proposal on a yearly basis.

Staff Time	Price
An average of 20 hours a month working on deliverables outlined in this document at \$47.98/hr.	\$11,515.00
Total Services Staff Time Costs	\$11,515.00
Drone Use	
An average of 5 flights a year @ \$400/flight	\$2,000.00



Umatilla County Soil and Water Conservation District
 1 SW Nye Ave. Suite 130
 Pendleton, OR 97801
 Phone: 541-278-8049 Ext. 138

Total Services Drone Costs	\$2,000.00
Administration Overhead	
22% Fee	\$3,000.00
Total Services Administration Overhead Costs	\$3,000.00
Total	\$16,515.00/year

CONCLUSION

Thank you for your consideration. Feel free to reach out with any comments or suggestions on the overall proposal. The Umatilla SWCD is committed to making a positive impact for control districts in Umatilla County by continuing work on flooding solutions – funding this proposal would continue the momentum that has been established in Umatilla County.

Kyle Waggoner
 District Manager
 541-969-0423
kwaggoner@umatillacountywcd.com



July 15, 2025

Oregon Watershed Enhancement Board
775 Summer St NE
Salem, OR 97301

Dear members of the Grant Application Review Team:

On behalf of the Walla Walla Basin Watershed Council (WWBWC), I am writing to express our support for the *Water Control District Collaborative Engagement* project submitted by the Umatilla County Soil and Water Conservation District.

This project is unique in seeking to bridge the related concerns of habitat protection for fish with property protection within the county's Water Control District jurisdictions. Many of these river reaches are heavily impacted, where activities to help fish can be perceived as being in conflict with the need to protect properties. Through outreach and education events, the SWCD will work with landowners to shift this perception by emphasizing the multiple benefits of restoration and related projects.

If this project is funded, we will be eager to learn from and support Kyle in this important work. Thank you for considering it.

Sincerely,

A handwritten signature in blue ink that reads "Michelle McClellan".

Michelle McClellan
Executive Director