

Goal 5 Application Blue Mountain Scenic View and Open Space Area

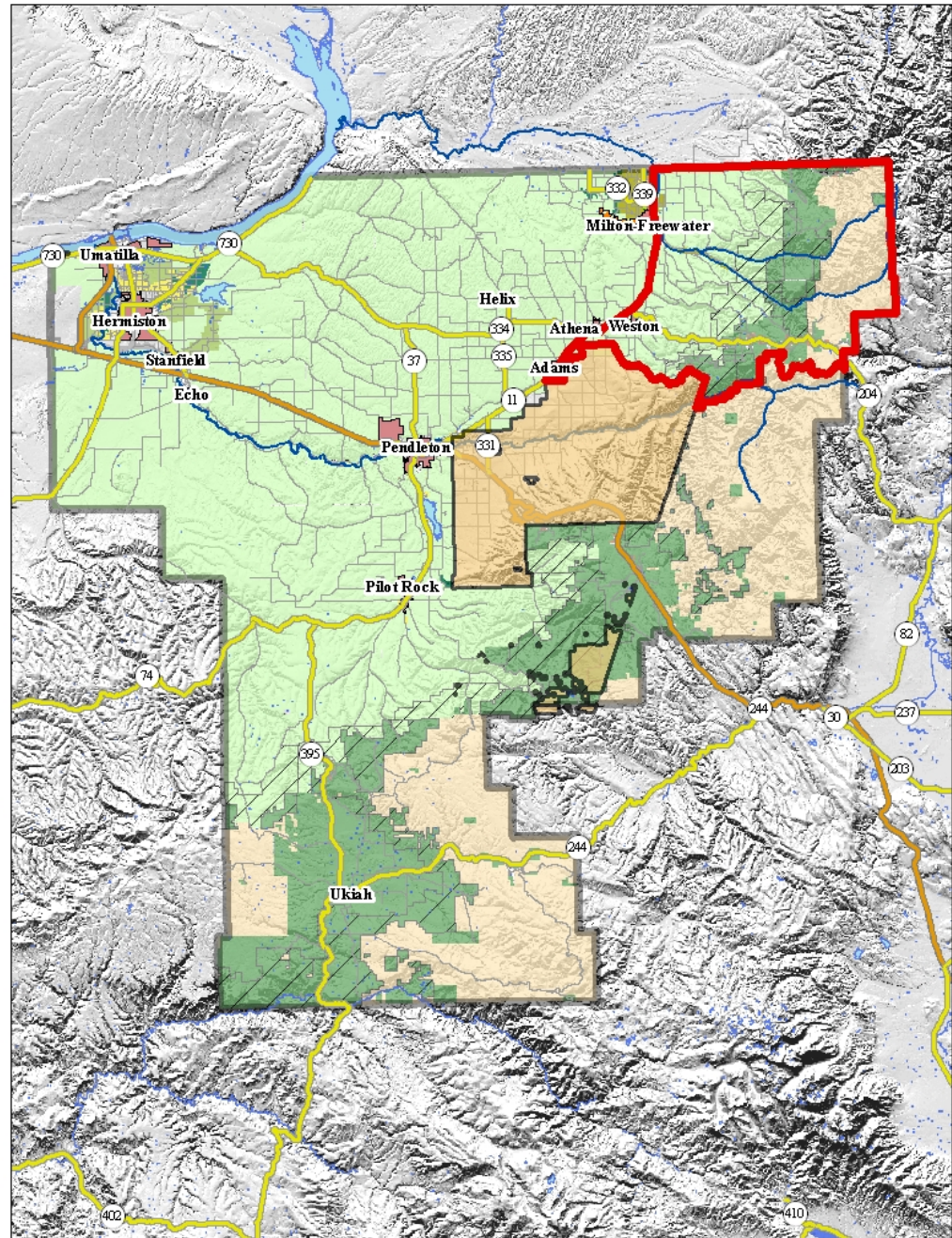
Report to Planning Commission

June 25, 2009

July 23, 2009



Umatilla County and the proposed Goal 5 Blue Mountain Scenic Area



Presentation Overview

Planning Process

Statewide Planning Goals

The Goal 5 Process and OAR
Requirements

Overview Existing Goal 5 Resources in East
County

Summary of the Proposed Goal 5
application.



Land Use Planning

- Statewide Planning Goals
- Goal 5 - Natural Resources, Scenic and Historic Areas, and Open Spaces
- Oregon Administrative Rules - Guidelines for recognizing a new Goal 5 resource.



Oregon Administrative Rules

- OAR 660-023-*0230*

(1) For purposes of this rule, “scenic views and sites” are lands that are valued for their aesthetic appearance.”

(2) Local governments are not required to amend acknowledged comprehensive plans in order to identify scenic views and sites. If local governments decide to amend acknowledged plans in order to provide or amend inventories of scenic resources, the requirements of OAR 660-023-0030 through 660-023-0050 shall apply.

Administrative Rules cont.

660-023-0030 Inventory Process

- (1) Purpose of the inventory process is to compile or update a list of significant Goal 5 resources. Steps:
 - (a) Collect information about the resource.
 - (b) Determine adequacy of the information.
 - (c) Determine the significance of the resource sites.
 - (d) Adopt a list of significant resource sites.



Administrative Rules cont.

- (2) Collect information about Goal 5 resource sites (state, federal agencies, local process).
- (3) Determine the adequacy of the information. "Adequate" if it provides the location, quality and quantity of the resource as follows:
 - (a) Location or map of the site
 - (b) Information on quality of the resource relative to other known examples.
 - (c) Estimate the relative abundance or scarcity of the resource.

Administrative Rules cont.

(4) Determine the *significance* of Resource sites based on criteria in (a) through (c).

To be based on:

(a) The quality, quantity and location information;

(b) Supplemental or superseding significance criteria set out in OAR 660-023-0090 through 0230 (other goal 5 resources).

(c) Any additional criteria adopted by the local government (n/a in Umatilla County).



Administrative Rules cont.

- (5) Adopt a list of significant resource sites.
When a local government determines that a particular resource site is significant, they shall include the site on a list of significant Goal 5 resources adopted as a part of the comprehensive plan or as a land use regulation.

(Proposed Goal 5 resource would be added to existing list.)



Administrative Rules cont.

(6) Local governments may determine that a particular resource site is not significant, provided they maintain a record of that determination. Local governments shall not proceed with the Goal 5 process for such sites and shall not regulate land uses in order to protect such sites under Goal 5.



Oregon Administrative Rules

Part II

ESEE Decision Process 660-023-0040

- (1) Local gov't shall develop a program to achieve Goal 5 for all significant resource sites based on an analysis of the economic, social, environmental and energy consequences that could result from a decision to allow, limit, or prohibit a conflicting use.



Administrative Rules Part II cont.

Steps in the ESEE Process

- (a) Identify conflicting uses;
- (b) Determine the impact area;
- (c) Analyze the ESEE consequences; and
- (d) Develop a program to achieve Goal 5
(e.g. overlay zone or Ordinance Standards)



Administrative Rule Part III

660-023-0050

Programs to achieve Goal 5

- (1) For each resource site, local governments shall adopt comp plan provisions and land use regulations to implement the decisions made pursuant [to the ESEE analysis]."
Example is overlay zone or other regulation(s).



Summary

Process for adoption of Goal 5 Scenic Resources

- Inventory
- Determination of Significance
- If significant, conduct ESEE Analysis.
- Develop Program to allow, limit or prohibit conflicting uses, based on ESEE analysis.



Inventory of "Outstanding Sites and Views" from Technical Report, pages 105 - 106

Table D-XVII (cont'd)

DESCRIPTION OF OUTSTANDING SITES AND VIEWS (Revised)

SITES	QUALITIES OR POTENTIALS	GOAL 5 ANALYSIS		QUALITY OF INTEREST						HOW ENJOYED			EVALUATION			
		Water	Geology	Vegetation	"Deserts"	Human	To Look Upon	To Look From	To Travel Through	To Be In or Beside	Developed For	Potential Conflicts with Scenic Value	Additional Values	Losses	Notes	
Minnehaha	1A		X							X	NO		Residences, Hobby Farms	Attractive Suburban Vistas		
Cooney Lane	1A		X							X	NO		Residences, Hobby Farms	Attractive Suburban Vistas		
Westland School	1A				X	X				X	NO		Industrial Area, Billboards	Possible Museum Historic		
McKay Reservoir	3C	X	X			X		X	X	X	NO		Summer draw-down	Recreativ, Wildlife Res ^u		
Oregon Trail	1A				X	X	X			X	NO		Residential or Agriculture Development	Recreational	Public/Private	
Langdon Lake	3C	X	X			X				X	NO		Recreation Homesites	Private Forest Service Campgro on Wes		
Umatilla Forks Forest Campgrounds	1A	X	X				X	X					Logging Operations	Camping Fishing Hiking	U.S.F.S. Managed	
Cabbage Hill Vista	1A		X	X			X			X				Picknicking	On Indian Reservation	
Squaw Creek Vista	1A		X	X			X			X				Picknicking	On Indian Reservation	
Table Rock Lookout Tower	1A		X	X			X						U.S.F.S. Fire Lookout Tower	In National Forest		
High Ridge Lookout	1A		X	X			X						U.S.F.S. Fire Lookout Tower	In National Forest		
Goodman Ridge Lookout	1A		X	X			X						U.S.F.S. Fire Lookout Tower	In National Forest		
Ernest S. Haney Vista	3C		X	X			X			X			Logging Activities	Picknicking		
State Highway 204 at night	3C		X				X	X	X				Recreational Homesites	Important Transportation Route	Scenic Highway	
Elephant Rock	3C		X				X				NO			Historic		

Table D-XVII

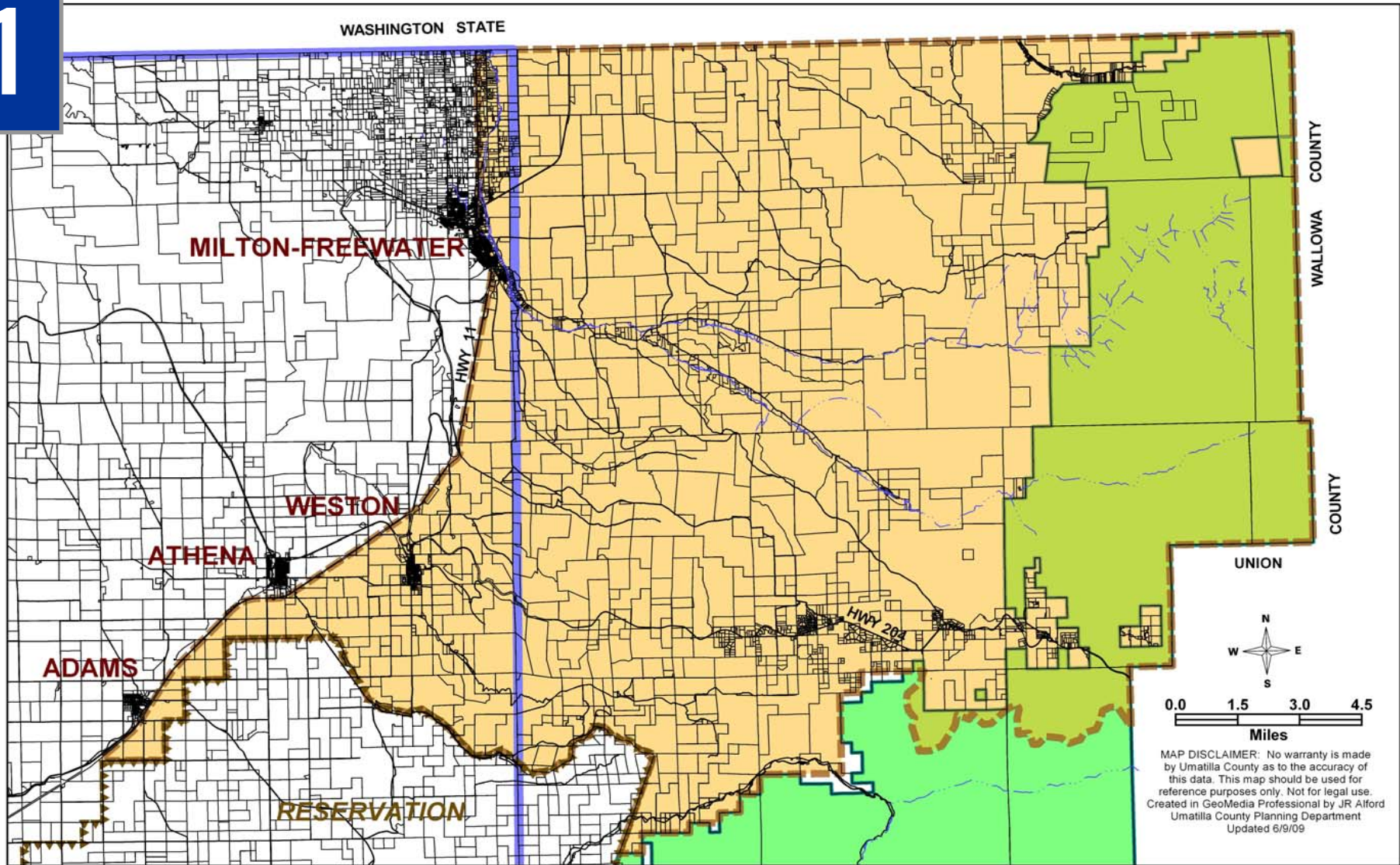
DESCRIPTION OF OUTSTANDING SITES AND VIEWS (Revised)

SITES	QUALITIES OR POTENTIALS	GOAL 5 ANALYSIS		QUALITY OF INTEREST						HOW ENJOYED			EVALUATION			
		Water	Geology	Vegetation	"Deserts"	Human	To Look Upon	To Look From	To Travel Through	To Be In or Beside	Developed For	Potential Conflicts with Scenic Value	Additional Values	Losses	Notes	
(Hat Rock)	3C	X	X	X					X	X			X	X	Adjacent Residential Dev.	State Park Historic Site
Wallula Gap	1A	X	X	X				X	X						Potential Development Aggregate	Recreational Scenic Highway
Lake Wallula	3C	X						X							Power, Recreation, Transportation	
McNary Dam	1A	X					X	X								
Lake Umatilla	3C	X						X								Power, Recreation, Transportation
Dam Viewpoint	1A	X	X				X	X							Urban Development	In UGB
Cold Springs Reservoir	3C	X		X				X	X		X	NO		Summer Drawdown	Irrigation, Wildlife Refuge	
Umatilla River downstream from Highway 207	1A		X	X				X			X	NO		Summer Low Flow	Irrigation, Fishing	Pleasant Rural Vistas
Umatilla/Echo Meadows	1A		X	X				X			X	NO			Floodplain, Agriculture	Pleasant Rural Vistas
Umatilla River upstream from Echo	1A		X	X	X					X		NO				
Canals	1A	X						X	X		X	NO		Liability Concerns, Seasonal Flows	Irrigation	
Umatilla Butte	1A		X	X				X	X			NO		Municipal Reservoir, Nearby Industry Billboards		BLM
Herniston Butte	1A		X	X				X	X			NO			Radio Towers, Microwave Relay	In City
Emigrant Butte	1A		X	X				X	X			NO		Nearby Feed Lots		Private
Service Buttes	1A		X	X				X	X			NO		Hard to Distinguish	Grazing	Private
Columbia District	1A		X					X	X	X	NO			Residences, Hobby Farms	Pleasant Suburban Vistas	
Westland District	1A		X					X	X	X	NO			Agriculture, Residences	Pleasant Suburban Vistas	

List of Maps

1. Goal 5 Proposed Area
2. CWR Overlay Zones
3. Natural Areas Overlay Zones
4. Archeological Sites Overlay Zones
5. Indian Cultural Resources
6. Scenic Views Map
7. All features

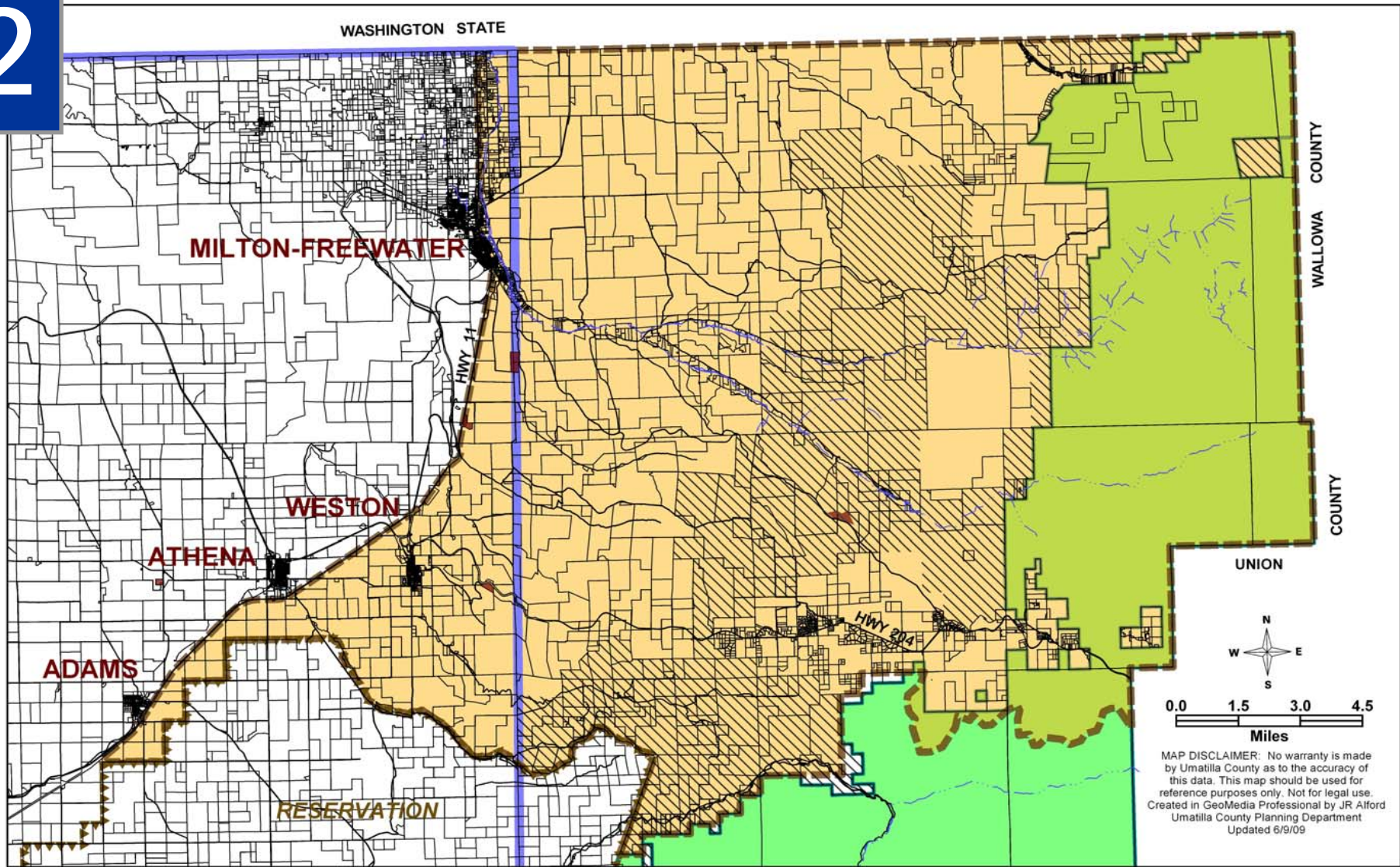




**GOAL 5 PROPOSAL
BLUE MT SCENIC VIEW AREA
UMATILLA COUNTY, OREGON**

-  Proposed Goal 5 Area
-  Wind Energy Generation Area (OAR 345-001-0220)
-  Reservation Boundary
-  National Forest

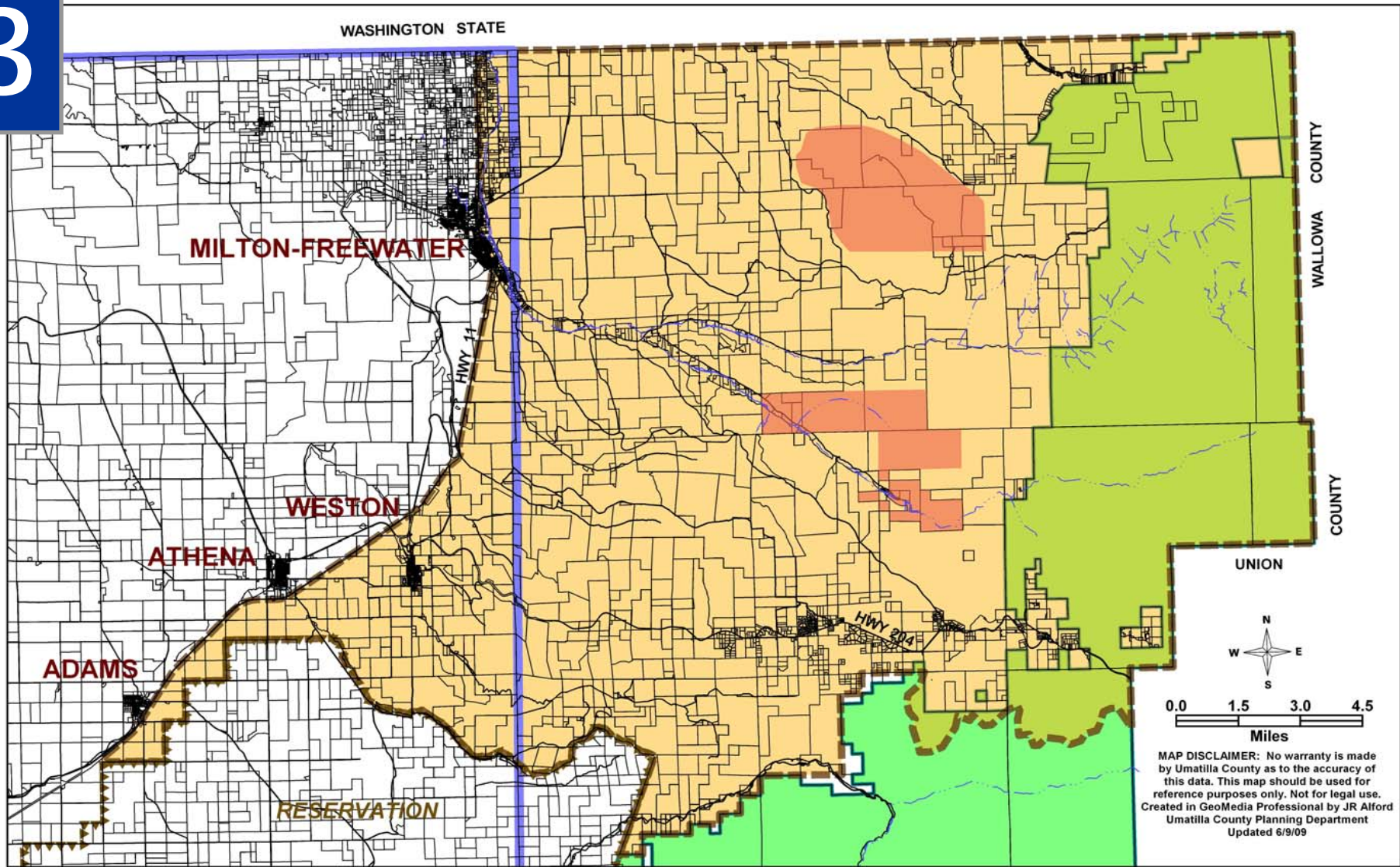
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**GOAL 5 PROPOSAL
BLUE MT SCENIC VIEW AREA
UMATILLA COUNTY, OREGON
OVERLAY ZONES**

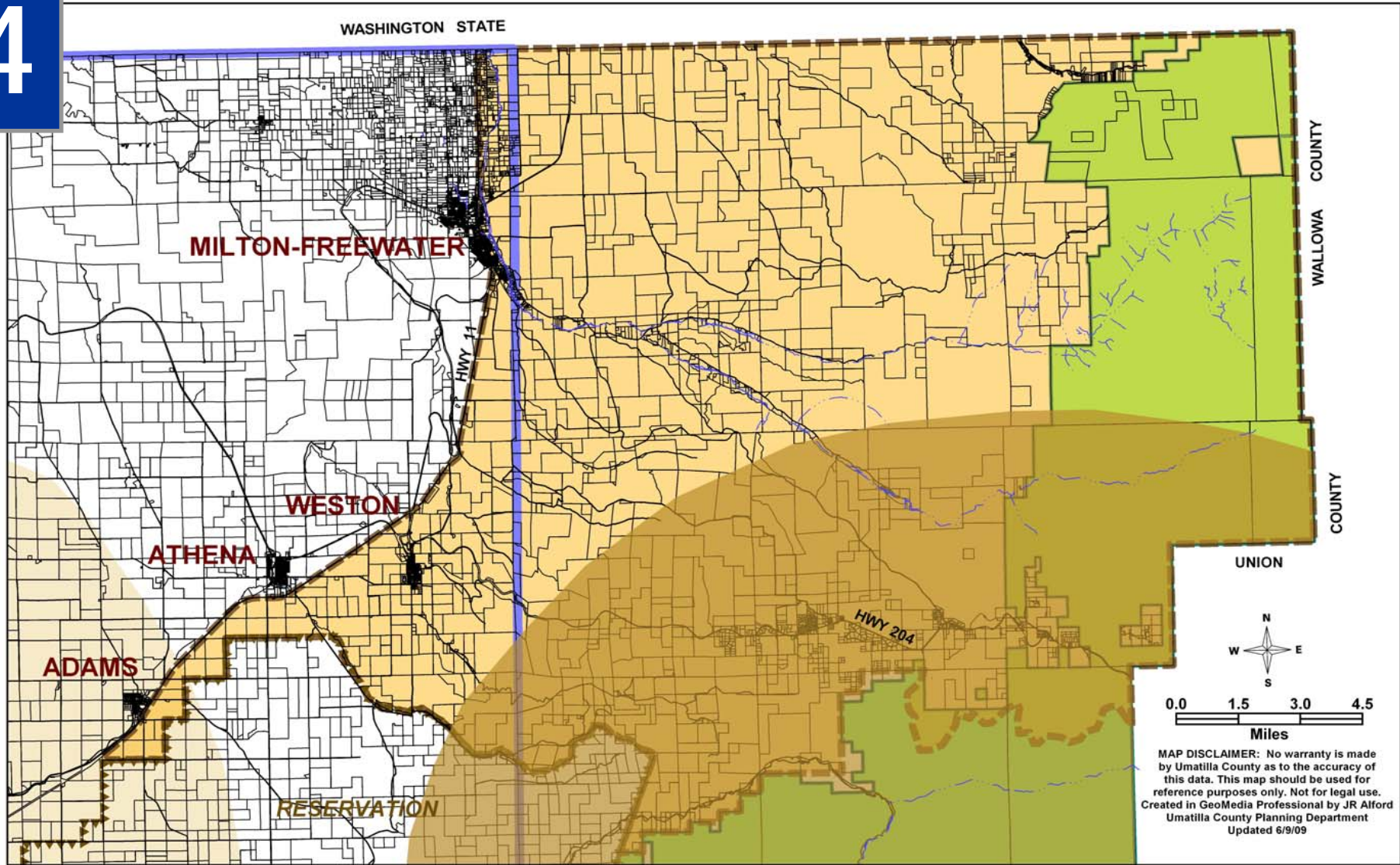
- Proposed Goal 5 Area
- Wind Energy Generation Area (OAR 345-001-0220)
- Reservation Boundary
- National Forest
- Critical Winter Range Overlay Zone
- Aggregate Resource Overlay Zone

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GOAL 5 PROPOSAL
BLUE MT SCENIC VIEW AREA
UMATILLA COUNTY, OREGON
SIGNIFICANT NATURAL AREAS

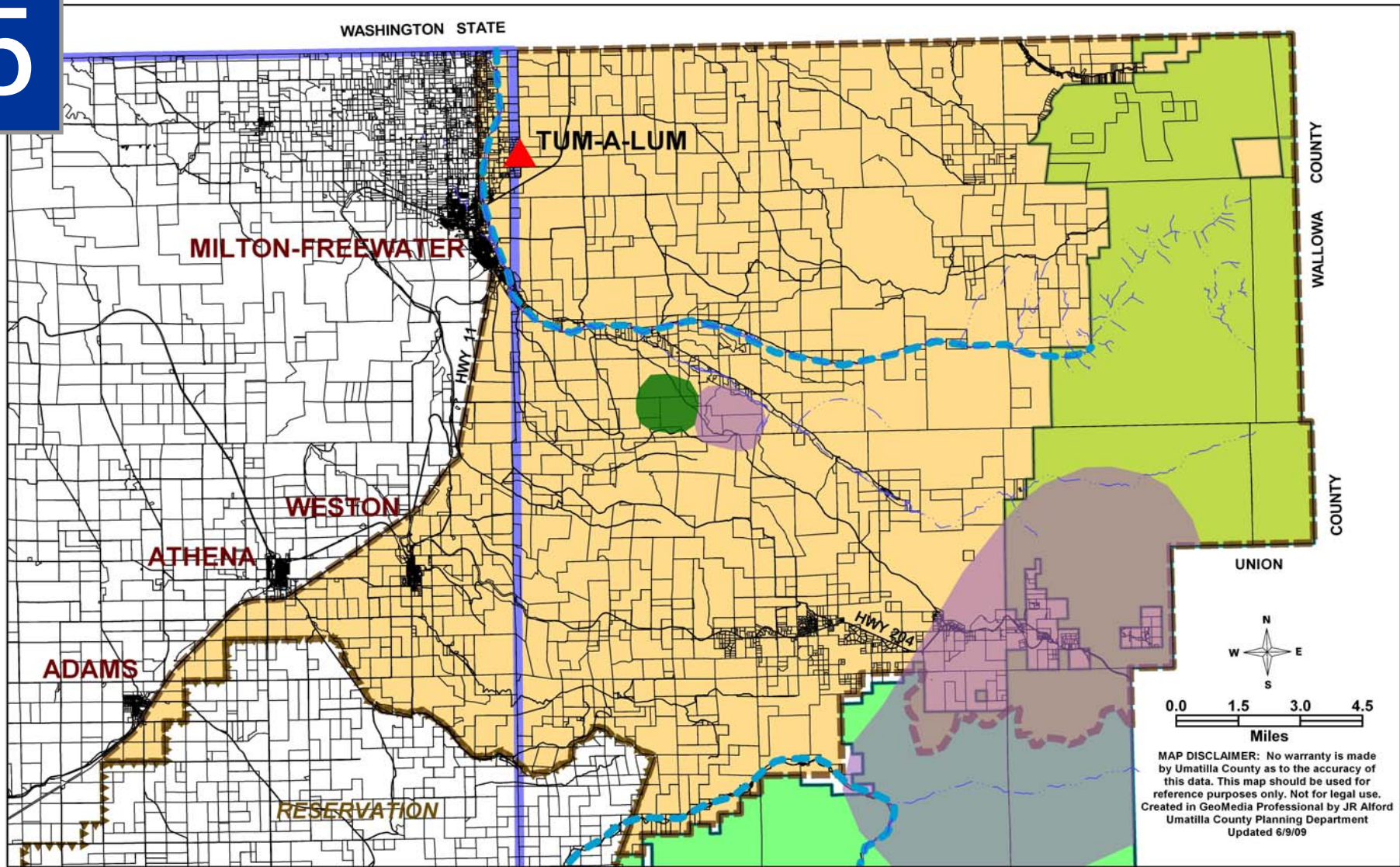
- Proposed Goal 5 Area
- Wind Energy Generation Area (OAR 345-001-0220)
- Reservation Boundary
- National Forest
- Significant Natural Areas



GOAL 5 PROPOSAL
BLUE MT SCENIC VIEW AREA
UMATILLA COUNTY, OREGON
ARCHEOLOGICAL SITE DENSITY

- Proposed Goal 5 Area
- Wind Energy Generation Area (OAR 345-001-0220)
- Reservation Boundary
- National Forest
- High Density Area
- Medium Density Area

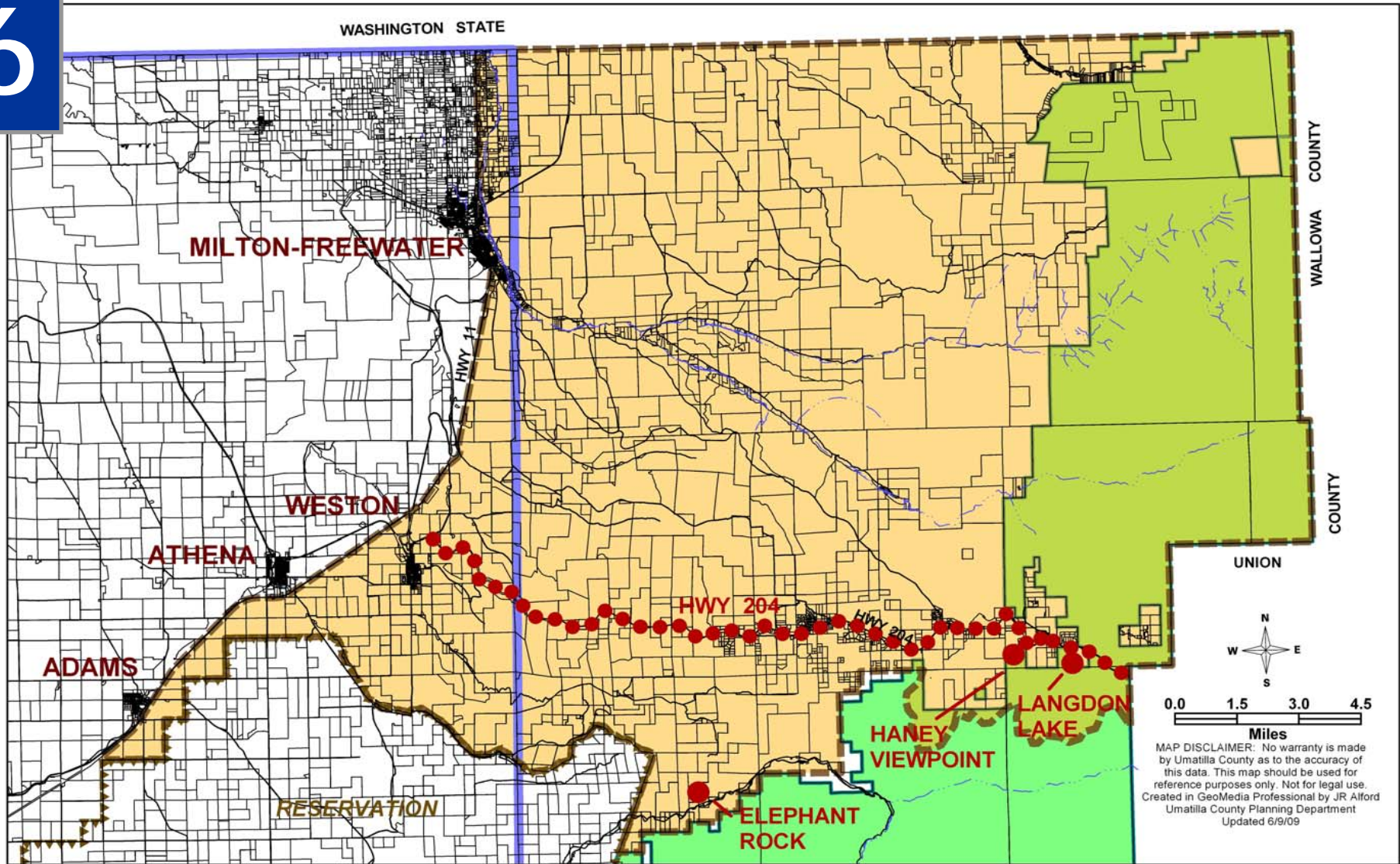
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**GOAL 5 PROPOSAL
BLUE MT SCENIC VIEW AREA
UMATILLA COUNTY, OREGON
INDIAN CULTURAL & HISTORICAL
SITES (OFF RESERVATION)**

- Proposed Goal 5 Area
- Wind Energy Generation Area (OAR 345-001-0220)
- Reservation Boundary
- National Forest
- Root Digging Areas
- Berry Picking Areas
- Fishing Areas
- ▲ Campground

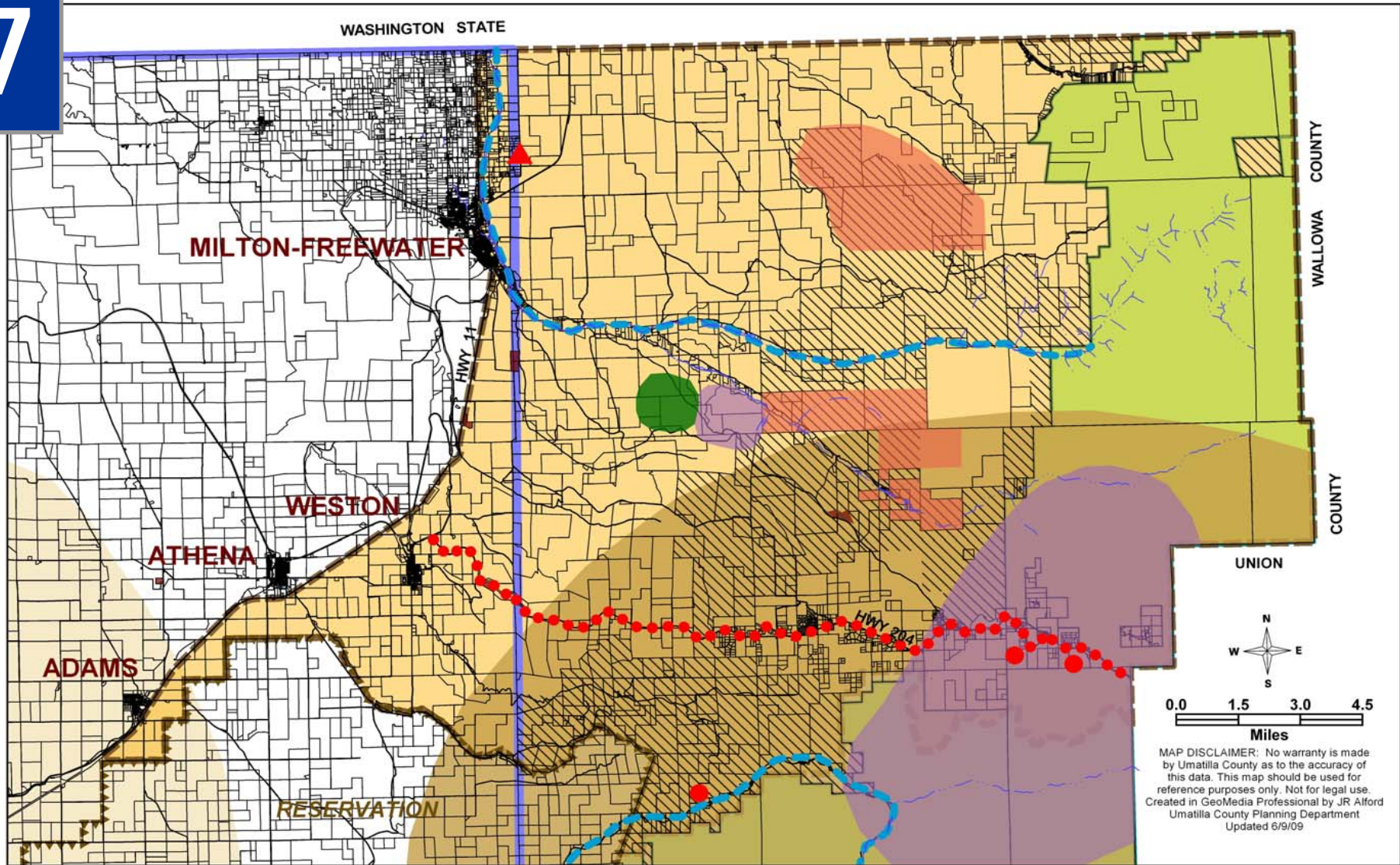
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**GOAL 5 PROPOSAL
BLUE MT SCENIC VIEW AREA
UMATILLA COUNTY, OREGON
OUTSTANDING SITES & VIEWS**

-  Proposed Goal 5 Area
-  Wind Energy Generation Area (OAR 345-001-0220)
-  Reservation Boundary
-  National Forest
-  Outstanding Sites & Views

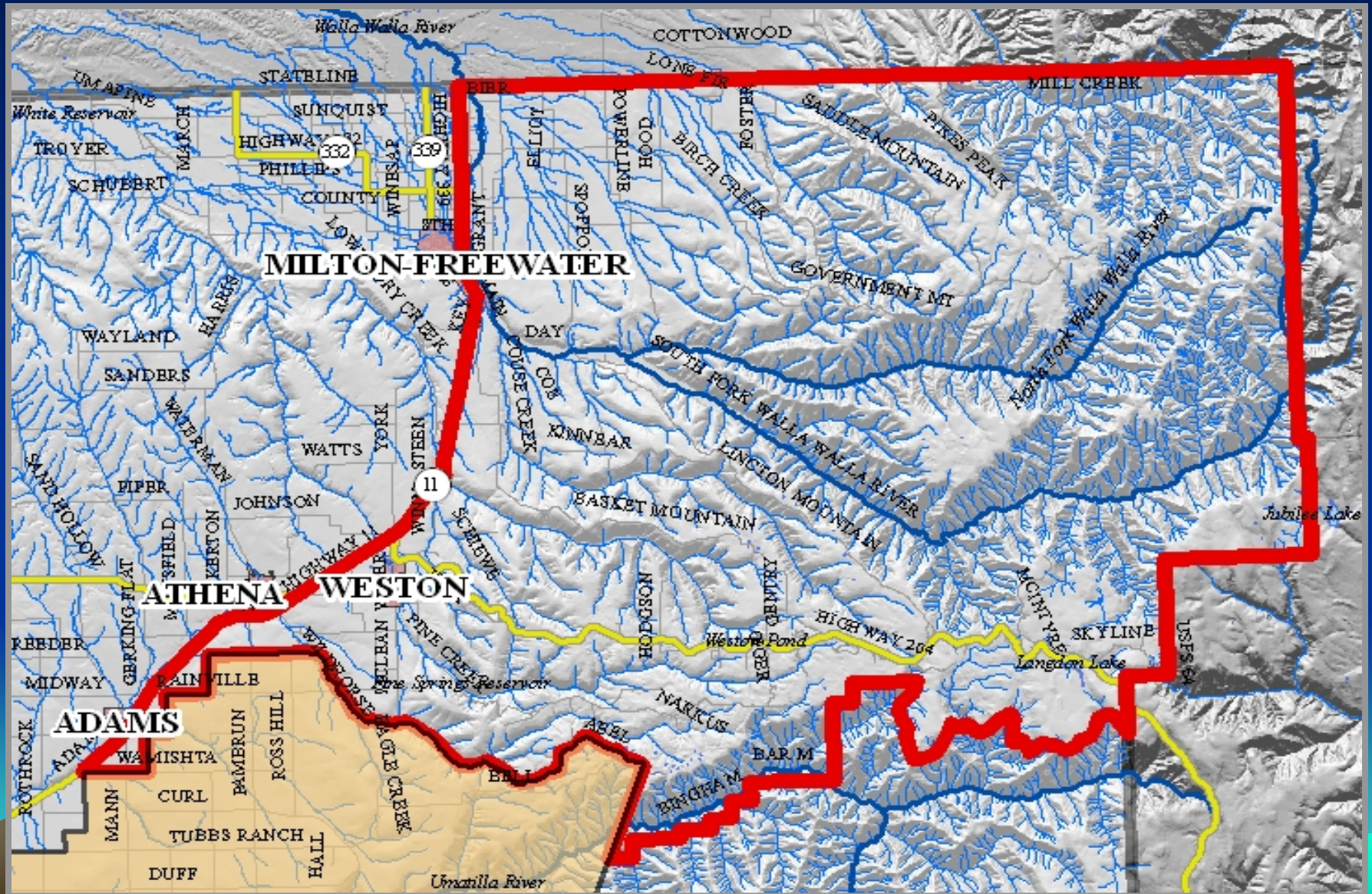
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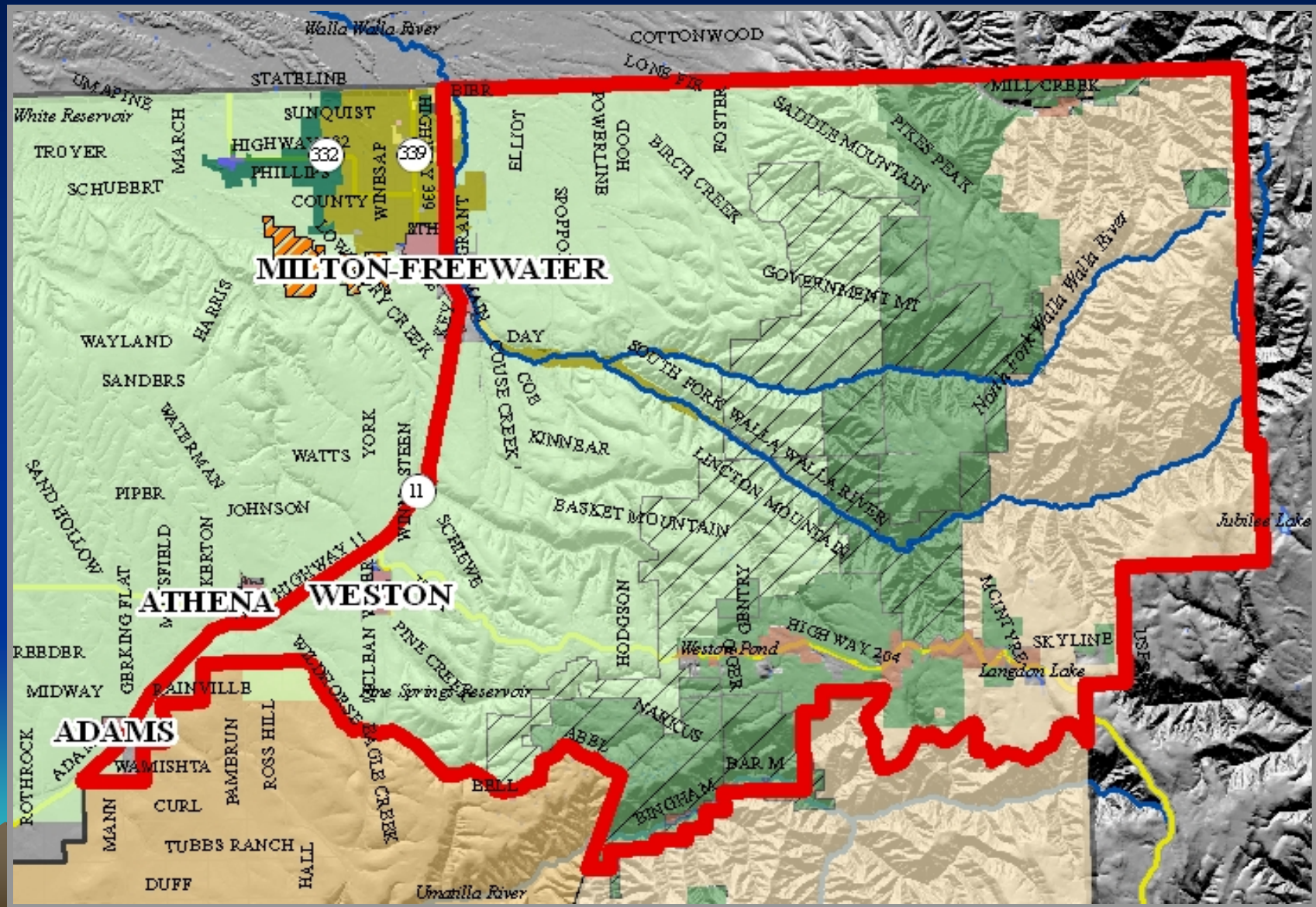
**GOAL 5 PROPOSAL
BLUE MT SCENIC VIEW AREA
UMATILLA COUNTY, OREGON
ALL INVENTORIED RESOURCES**

- | | | |
|--|------------------------------------|---------------------------|
| Proposed Goal 5 Area | Aggregate Resource Overlay Zone | Root Digging Areas |
| Wind Energy Generation Area (OAR 345-001-0220) | Critical Winter Range Overlay Zone | Berry Picking Areas |
| Reservation Boundary | Significant Natural Area | Fishing Areas |
| National Forest | High Density Archeological Area | Campground |
| | Med. Density Archeological Area | Outstanding Sites & Views |

Drainages and Waterways



Topography and Zoning



Proposed BMSVOS

Review of application

- Part I - Inventory and Analysis (0030)
- Part II - ESEE Analysis (0040)
- Part III - Proposed Overlay Zone (0050)



Summary of Steps for Commission

- Evaluate the data submitted. (0030)
- Determine if area should be considered significant. (Boundaries of area may be modified).
- Review ESEE Analysis (modify or accept). (0040)
- Make decision on whether or not to protect the resource. If yes, consider overlay zone (modify or accept). If no, no further action. (0050)
- Recommendation to Board of Commissioners

Next Steps

Discussion among Planning Commission

- Questions, discussion, direction to staff
- Presentation by Applicant
- Public Testimony
- Continue hearing to July 23rd at Pendleton Convention Center . August hearing??
- Board of Commissioners hearing Sept 22
- Appeal to State (?)



July 23, 2009



Resource Name	Goal 5 Resources Goal 5 Category	located within Northeast region*		7/17/2009	
		See attached Goal 5 Map (#7) Comp Plan	Tech Report	Ordinance	OAR Division
not specific	Riparian Corridors			100' setback	23 only
numerous	Wetlands	policies 8, 9	D-27- D-31 Table D-XI(a)	setback, DSL permit	16 and 23
Walla Walla River, other	Wildlife Habitat	Policies 2,3,5	D-5 - D-27	CWR Overlay	16 and 23
Not specific	Endangered Species	Same as Wildlife Habitat			16 and 23
n/a	Federal Wild & Scenic Rivers				23 only
n/a	Oregon Scenic Waterways				23 only
n/a	Groundwater Resources				23 only
n/a	Oregon Rec Trails				23 only
Blalock Mtn & Flume Canyon	Natural Area	3C site	"to remain undisturbed"	Natural Area Overlay Zone	16
Upper Cottonwood Creek	Natural Area	3C site	"to remain undisturbed"	Natural Area Overlay	16
South Fork WallaWalla	Natural Area	3C site	"to remain undisturbed"	Natural Area Overlay	16

Resource Name	Goal 5 Category	Comp Plan	Tech Report	Ordinance	OAR Division
n/a	Wilderness Areas				23 only
3 sites in area	Min & Aggregate	3C sites	"limit conflicting uses"	outright use	16 and 23
none identified	Energy Sources		"adequate info not available"	152.617(HHH) -wind Utility Facility - other	16 and 23
Archeological site Density Indian cultural & hist sites	Historic Resources	Policy 24, 26	density map	HAC Overlay Zone	16 and 23
	Open Space	policy 1	limit devel to existing developed areas		16 and 23
	Scenic Views & Sites	VIII-15	Policy 20		16 and 23
Highway 204		3C	Inventory Table D-XVII		16
Langdon Lake		3C	Inventory Table D-XVII		16
Haney Viewpoint		3C	Inventory Table D-XVII		16
Elephant Rock		3C	Inventory Table D-XVII		16